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Office of the Assistant Secretary
for Defense Programs

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To: Kris Morris / Tom Cornwell

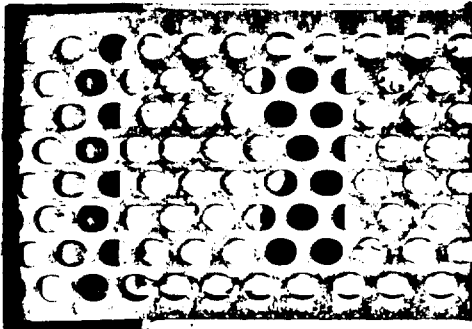
Sub. Marshall Islands action memo

I have a couple of comments, other than the change I have penciled in under the title "Urgency".

- 1) As part of the background, include a paragraph of history - how the Atolls were conscripted by the Govt. for testing and the people removed;
- 2) In the discussion, add a section about the Burton Bill and a section about Safeguard "C".

f

John Rudolph's Files
EIS Marshall Is. Compact Legis.
P Key Box 2 EH



ROUTING AND TRANSMITTAL SLIP

Date

2/22/82

TO: (Name, office symbol, room number,
building, Agency/Post)

Initials

Date

1. Troy Wade, DP-2

2.

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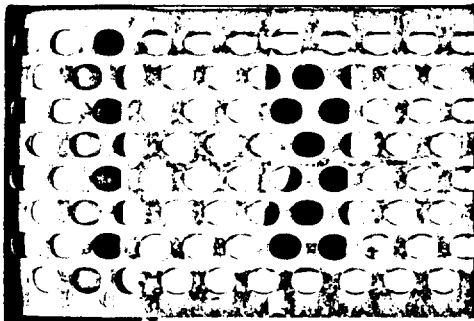
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Action	File	Note and Return
Approval	For Clearance	Per Conversation
As Requested	For Correction	Prepare Reply
Circulate	For Your Information	See Me
Comment	Investigate	Signature
Coordination	Justify	

REMARKS

Attached is a draft of the Marshall Islands Action Memorandum. I have sent two drafts and discussed each with Roger Ray. Please let me know if you have any changes or comments.

Attachment



DO NOT use this form as a RECORD of approvals, concurrences, disposals, clearances, and similar actions

FROM: (Name, org. symbol, Agency/Post)

Kris Morris/jcc

Division of Program Support

Office of Military Application

Room No.—Bldg.

A-362

Phone No.

353-5553

5041-102

OPTIONAL FORM 41 (Rev. 7-76)

Prescribed by GSA
FPMR (41 CFR) 101-11.206

★GPO : 1981 O - 341-529 (109)

U.S. DEPARTMENT OF ENERGY
memorandum

DATE:

REPLY TO
ATTN OF:

DP-224.2

SUBJECT:

ACTION: Marshall Islands Programs

TO:

Secretary
Deputy Secretary

Thru:

Under Secretary

PROBLEM:

Whether the Secretary should transfer the Marshall Islands programs from the Office of Environmental Protection, Safety, and Emergency Preparedness (EP) to Defense Programs (DP).

URGENCY:

A prompt decision is recommended so that the programs will continue uninterrupted during the transition of the Department of Energy (DOE) from its current configuration to its future alternate agency assignments. *negotiations with the government of the Marshall Islands concerning the Association of Free Compact.*

BACKGROUND:

Starting in early 1972, several highly visible activities emerged. The gradual resettlement of Bikini led to a need for direct liaison and contact between DOE and both the people of Bikini and the Marshalls' administration. DOE was tasked to conduct a resurvey of Bikini (Spring 1972) and to conduct a preliminary survey of Enewetak. During this same time, Micronesian Legal Services Corporation became an important moving force, challenging both the DOE (Atomic Energy Commission) and the Department of Defense at every step. Late in the year, DOE was tasked to conduct the massive pre-cleanup survey of Enewetak. This led to extensive staff interaction with the Trust Territory and District Administration and with the people and their legal and elected representatives.

The master plan for Enewetak resettlement, unrest at Bikini, a major resurvey at Bikini, the Bikini lawsuit, the acquisition of the Marshall Islands Research Vessel, Liktanur, all occurred in 1974-1975. The Brookhaven National Laboratory (BNL) medical program was under criticism and seemed likely to expand. An agricultural research program was established by Lawrence Livermore National Laboratory (LLNL) at Enewetak. The Mid-Pacific Marine Laboratory was reorganized and placed under Nevada Operations Office (NV) administration.

From 1977 to 1980, the Enewetak Radiological Support Project was organized (by DOE/NV) and provided the technical quarterbacking for the Defense Nuclear Agency's \$100 million cleanup project. While this was in process, NV was tasked to organize and conduct a radiological survey covering 288 islands (over 250,000 square miles of the Northern Marshalls).

DISCUSSION:

DP should assume the policy direction and control of DOE's Marshall Islands' activities as a single coherent program. These activities include the management of the research vessel, the Mid-Pacific Research Laboratory, and the medical support programs; the funding and guidance for LLNL to accomplish the terrestrial environmental studies and the marine program; and the funding and guidance for BNL's environmental studies and medical programs. These activities are funded at \$4,151,000 for FY 1982. The problems (social and technical) in the Marshall Islands are the legacy of the atmospheric test program. The management of the Marshall Islands programs in DP rather than EP would enhance the credibility of the nuclear weapons program. The Congress, over the years, has recognized the Government's responsibility in this area and has even legislated remedial programs to be funded by DOE but administered by others (Department of Interior, for example). DOE, in turn, has argued that what we pay for we should manage. Under DP stewardship, the program would reside in a single cognizant organization within the Department. With the exception of the professional medical capability, the technical resources that are in use in the Marshall Islands are largely weapons program related, and most of DOE's logistic and support base is common to the Safeguard "C" readiness program. In fact, much of the field effort in the Marshall Islands is an exercise of the expeditionary capability which is an important aspect of Safeguard "C." Finally, there is the similarity between the problems and issues in the Marshall Islands and those currently in the public's mind dealing with the populations downwind of the Nevada Test Site. It is important that there be common standards and approaches in these two widely separated arenas. Whatever the DOE does in one is likely to become precedent in the other.

RECOMMENDATION:

That the Secretary approve the immediate transfer of the Marshall Islands programs to DP from EP with the FY 1982 program appropriation of \$4,151,000.

NEXT STEPS:

1. Ensure FY 1983 monies are transferred to DP.
2. Establish and file a full-time equivalent position in the Office of Military Application to provide program management for DP.

Herman E. Roser
Assistant Secretary
for Defense Programs

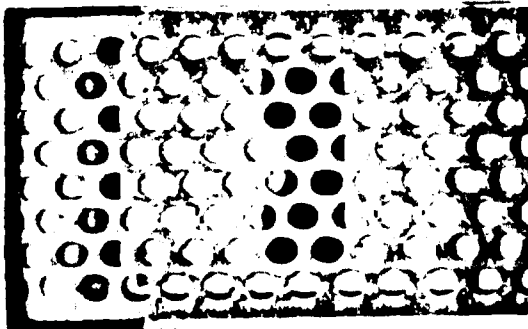
Good paper —

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DISAPPROVED: _____

DATE: _____

DP-224.2:KMorris/jcc:353-5553:2/19/82



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for Defense Programs

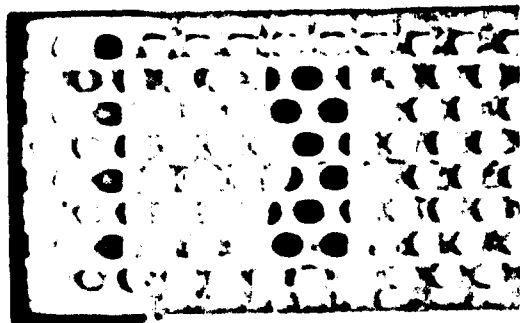
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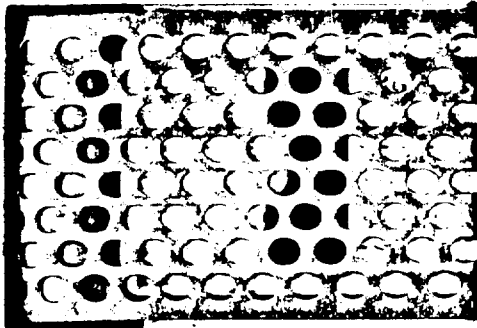
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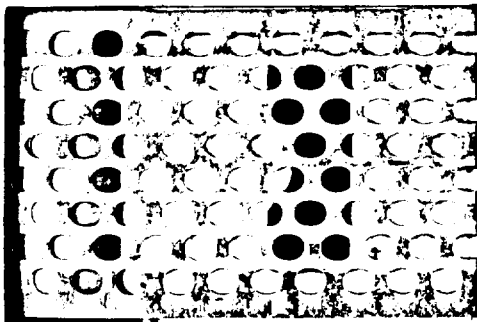
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